Road Maintenance Fund Administration (RMFA)

Financial statements

for the year ended 31 December 2020

This report contains 21 pages Ref: S651/sm/emj

Contents	Page
General information	1
Management responsibility statement	2
Independent Auditor's report	3 – 5
Statement of financial position	6
Statement of financial performance	7
Statement of changes in equity	8
Statement of cash flow	9
Notes to the financial statements	10 - 21

Chairman

General information

Board of Directors: Mr Smart K. Senessie

Member Ing. Frederick Bruce Member Mr. Raymond Koroma Member Mr. Moses M. Mambu Member Haja Seibatu Conteh Member Mr. Joseph B. Lahai Member Mr. Paul S. H. Bockarie Member Mr. Tasima Ahmed Jah Member Rev. Joe Bob Amara

Mr Mohamed Kallon - Chief Executive Officer

Registered Office : Road Maintenance Fund Administration

Maritime Building Government Wharf

Freetown

Secretary : Cohort Consultancy Services Limited

5 Percival Street

Freetown

Solicitor : KMK Solicitors

Top Floor 28 John Street Freetown

Bankers : Bank of Sierra Leone

Siaka Stevens Street

Freetown

Auditor : Baker Tilly Sierra Leone

Chartered Accountants

Baker Tilly

37 Siaka Stevens Street

Freetown

Management responsibility statement

Management is responsible for the preparation and presentation of the financial statements, comprising the statement of financial position for the year ended 31 December 2020, and the statements of financial performance, changes in equity and cash flows for the year then ended and the notes to the financial statements, which include a summary of significant accounting policies and other explanatory notes in accordance with the International Public Sector Accounting Standards (IPSAS) Accruals, the Road Maintenance Fund Administration Act, and for such internal control as management determines is necessary to enable the preparation of financial statements that are free from material misstatement whether due to fraud or error.

Approval of the financial statements

The financial statements were approved by management on 15 December 2021 and signed on its behalf by:

Director Director



Baker Tilly SL Baker Tilly House 37 Siaka Stevens Street P.O Bo 100 Freetown Sierra Leone Telephone +(232) 30-444-100

Independent Auditor's report to the Directors of Road Maintenance Fund Administration (RMFA)

Report on the Audit of the Financial Statements

Opinion

We have audited the financial statements of the Road Maintenance Fund Administration (RMFA), set out on pages 6 to 21 which comprise the statement of financial position as at 31 December 2020, and the statements of financial performance, changes in equity and cash flows for the year then ended and the notes to the financial statements which include a summary of significant accounting policies.

In our opinion, the accompanying financial statements of the Road Maintenance Fund Administration (RMFA) give a true and fair view of the financial position of the RMFA as at 31 December 2020 and of its financial performance and its cash flows for the year then ended in accordance with the International Public Sector Accounting Standards (IPSAS) Accruals and the Road Maintenance Fund Administration Act.

Basis for opinion

We conducted our audit in accordance with International Standards on Auditing (ISAs). Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are independent of the entity in accordance with the International Ethics Standards Board for Accountants' *Code of Ethics for Professional Accountants (IESBA Code)* together with the ethical requirements that are relevant to our audit of the financial statements in Sierra Leone, and we have fulfilled our other ethical responsibilities in accordance with these requirements and the IESBA Code. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

Other information

Management is responsible for the other information which we obtained prior to the date of this report. Other information does not include the financial statements and our auditor's report thereon.

Our opinion on the financial statements does not cover the other information and we do not express an audit opinion or any form of assurance conclusion thereon.

In connection with our audit of the financial statements, our responsibility is to read the other information and, in doing so, consider whether the other information is materially inconsistent with the financial statements or our knowledge obtained in the audit, or otherwise appears to be materially misstated. If, based on the work we have performed on the other information obtained prior to the date of this auditor's report, we conclude that there is a material misstatement of this other information, we are required to report that fact. We have nothing to report in this regard.



Independent Auditor's report to the Directors of Road Maintenance Fund Administration (RMFA) (continued)

Responsibilities of Directors and those charged with governance for the financial statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with International Public Sector Accounting Standards (IPSAS) Accruals and the Road Maintenance Fund Administration (RMFA) Act, and for such internal control as the Directors determine is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's responsibilities for the audit of the financial statements

Our objectives are to obtain reasonable assurance about whether the financial report as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with international standards on auditing will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.

As part of an audit in accordance with international standards on auditing, we exercise professional judgment and maintain professional scepticism throughout the audit. We also:

- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for our opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.
- Obtain an understanding of internal control relevant to the audit in order to design audit
 procedures that are appropriate in the circumstances, but not for the purpose of expressing
 an opinion on the effectiveness of the entity's internal control.
- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by those charged with governance.
- Conclude on the appropriateness of management' use of the going concern basis of accounting and based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the entity's ability to continue as a going concern. If we conclude that a material uncertainty exists, we are required to draw attention in our auditor's report to the related disclosures in the financial report or, if such disclosures are inadequate, to modify our opinion. Our conclusions are based on the audit evidence obtained up to the date of our auditor's report. However, future events or conditions may cause the entity to cease to continue as a going concern.



Independent Auditor's report to the Directors of Road Maintenance Fund Administration (RMFA) (continued)

- Evaluate the overall presentation, structure and content of the financial report, including the disclosures, and whether the financial report represent the underlying transactions and events in a manner that achieves fair presentation.
- Obtain sufficient appropriate audit evidence regarding the financial information of the business activities within the entity to express an opinion on the financial report. We are responsible for the direction, supervision and performance of the entity's audit. We remain solely responsible for our audit opinion.

We communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that we identify during our audit.

We also provide those charged with governance with a statement that we have complied with relevant ethical requirements regarding independence, and to communicate with them all relationships and other matters that may reasonably be thought to bear on our independence, and where applicable, related safeguards.

The Engagement Partner on the audit resulting in this independent auditor's report is Derrick Kawaley.

Freetown

Chartered Accountants

Date: 15 December 2021

Statement of financial position at 31 December 2020

In thousands of Lagran	Notes	2020	2019
In thousands of Leones	Notes	2020	2017
Non-current assets Property and equipment	8	1,986,374	1,737,502
		1,986,374	1,737,502
Current assets		·	
Receivables and prepayment Cash and cash equivalents	9 10	145,710,658 24,735,058	142,518,980 4,071,189
		170,445,716	146,590,169
Total assets		172,432,090	148,327,671
Equity and liabilities			
Financed by			
Accumulated fund	14	52,360,223	14,248,117
Total equity		52,360,223	14,248,117
Non-current liabilities		***************************************	
End of service benefit Borrowings due after one year	12 13a	1,656,393	1,164,383 7,246,298
		1,656,393	8,410,681
Current liabilities			
Payables	11	109,260,246	105,875,077
Borrowings due within one year	13b	9,155,228	19,793,796
		118,415,474	125,668,873
Total liabilities		120,071,867	134,079,554
Total equity and liabilities		172,432,090	148,327,671

These financial statements were approved by the Board of Directors 15th Dec. 2021



The notes on pages 10 to 21 are an integral part of these financial statements.

Statement of financial performance for the year ended 31 December 2020

In thousands of Leones	Notes	2020	2019
Operating income	4	130,017,283	121,222,498
Other operating income	5	132,692	1,122,280
Total income		130,149,975	122,344,778
Expenditure		8	
Road maintenance expenses	6	77,396,719	91,323,298
Administrative expenses	7	14,641,150	14,323,644
Total expenditure		92,037,869	105,646,942
Surplus for the year		38,112,106	16,697,836

These financial statements were approved by the Board of Directors on 15150== 2021



Statement of changes in equity for the year ended 31 December 2020

In thousands of Leones	Accumulated fund
Balance as at 1 January 2019 Surplus for the year	(2,449,719) 16,697,836
Balance at 31 December 2019	14,248,117
Balance as at 1 January 2020 Surplus for the year	14,248,117 38,112,106
Balance at 31 December 2020	52,360,223

Statement of cash flows

for the year ended 31 December 2020

Notes	2020	2019
15	39,268,822	2,593,218
8	(852,779)	(1,484,523)
5	132,692	1,122,280
	(720,087)	(362,243)
)	3
13	(17,884,866)	(18,260,420)
	(17,884,866)	(18,260,420)
	-	
	20,663,869	(16,029,445)
	4,071,189	20,100,634
10	24,735,058	4,071,189
	15 8 5	8 (852,779) 5 132,692 (720,087)

The notes on pages 10 to 21 are an integral part of these financial statements.

Notes to the financial statements

1. Reporting entity

The Road Maintenance Fund Administration was established through the Road Maintenance Fund Administration Act, for financing the maintenance of the core road network and to provide for other related matters.

2. Basis of accounting

3. Significant accounting policies

The principal accounting policies applied in the preparation of these financial statements are set out below. The policies have been consistently applied unless otherwise stated.

3.1 Borrowing costs

All of the costs incurred in connection with borrowing are treated as expenses in the period in which they are incurred.

3.2 Cash, investments and other financial assets

Cash and cash equivalents include cash in hand, deposits held at call with banks.

3.3 Expense recognition

Expenses are recognized as goods are received and services delivered.

3.4 Financial risks

The Administration does not have significant exposure to foreign currency risk as its revenue and expenses are most times in its functional currency which is the Leones.

The Administration does not have significant exposure to liquidity risk as it has substantial unrestricted cash resources which are replenished from the results of its operations

The Administration is to exposed to the risk of interest rates risk as its road maintenance expenditure is partly financed by loan. The Administration does not use financial instruments to hedge interest rate risk.

The Administration's accounts receivable is almost exclusively from Oil Marketing Companies (OCM), and therefore risks related to credit are considered minimal. No allowance has been established against the asset value of accounts receivable to reflect receivables for which payment is not anticipated in the short-term.

3.5 Foreign currency transactions

The functional currency of Organisation is the Sierra Leone Leones and these financial statements are presented in that currency. All transactions occurring in other currencies are translated into Sierra Leone Leones using the Central Bank (Bank of Sierra Leone) mid exchange rates prevailing at the date of the transactions. Both realized and unrealized gains and losses resulting from the settlement of such transactions and from the translation at the reporting date of assets and liabilities denominated in currencies other than RMFA's functional currency are recognized in the Statement of Financial Performance.

3.6 Property and equipment

Property and equipment are valued at cost less accumulated depreciation and impairment. Property and equipment are recognized as an asset if it has a cost of Le 500,000 or more per unit.

Subsequent costs of major renovations and improvements to fixed assets that increase or extend the future economic benefits or service potential are valued at cost. Gains and losses on disposal are determined by comparing the proceeds with the carrying amount of the asset and are included in the Statement of Financial Performance.

Depreciation is charged so as to write off the full cost of fixed assets over their estimated useful lives using the straight-line method. Where fixed assets are only in use for part of the year (due to acquisition, disposal or retirement during the year), depreciation is charged only for the months during which the asset was in use. The following useful lives are applied to the different classes of fixed assets:

Office equipment	20%
Office furniture & fittings	10%
Motor vehicles	25%
Computer equipment	25%
Generator	10%

3.7 Provisions

Provisions are recognized when the Organization has a legal or constructive obligation as a result of a past event, whereby it is probable that an outflow of resources will be required to settle the obligation and where a reliable estimate of the amount of the obligation can be made.

3.8 Receivables

Receivables from Oil Marketing Companies and Utility Companies and Sierra Leone Road Safety Authority for vehicle registration and license fees are measured at the fair value of the consideration received or receivable for fuel. No provision for bad debt is made as the debts are highly recoverable. Over the years, the default rate is very low.

3.9 Revenue Recognition

a) Operating income

Operating income represents receipts from Oil Marketing companies by way of fuel levies and registration & licensing fees from Sierra Leone Road Safety Authority (formerly Sierra Leone Road Transport Authority).

b) Other operating income

This represents income from investments arising from short term placement of funds. It also includes income from utility companies for the reinstatement of excavated roads, and any other income not included under operating income.

3.10 Use of estimates

The financial statements necessarily include amounts based on estimates and assumptions by management. Estimates include, but are not limited to: defined benefit plan accrued charges and the degree of impairment of fixed assets. Actual results could differ from these estimates. Changes in estimates are reflected in the period in which they become known.

4. Operating income

	In thousands of Leones	2020	2019
	Fuel levy Sierra Leone Road Safety Authority	122,874,301 7,142,982	115,870,848 5,351,650
		130,017,283	121,222,498
5.	Other operating income		
	In thousands of Leones	2020	2019
	Other income	132,692	1,122,280
		132,692	1,122,280

6. Road maintenance expenses

	In thousands of Leones	2020	2019
	Direct payments to SLRA	762,476	7,311,332
	Indirect costs - SLRA contractors	30,448,417	49,873,723
	SLRA operational expenses	8,500,000	8,000,000
	Freetown City Council	· · ·	3,961,845
	District Councils	31,087,079	18,509,966
	Other road maintenance expenses	860,500	1,966,532
	Interest on (Road Maintenance) borrowing	5,738,247	1,699,785
	Bank charges	-	115
		77,396,719	91,323,298
		=======	=======
7.	Administrative expenses		
a)	Staff costs		
	In thousands of Leones	2020	2019
	Gross salaries & allowances	4,462,747	4,182,330
	Employers' 10% NASSIT	446,275	410,990
	Leave allowances	372,357	315,435
	Fuel allocation	294,729	235,660
	Phone card top-up	80,640	65,155
	Casual and contract staff	13,500	10,558
	End of service benefits	750,601	731,101
	Medical	226,486	209,136
	Staff annual bonus	406,889	367132
	Uniforms and other staff costs	24,300	24173
	Staff rent allowance	828,272	677,866
	Other salary allowances	115,362	118,565
	Overtime (Drivers & Office Assistants only)	829	*
		8,022,987	7,348,101
			=======

7. Administrative expenses (continued)

b) Board of Directors costs

In thousands of Leones	2020	2019
Fees and allowances	1,103,376	361,314
Sitting fees	92,114	
Travel	73,530	
Entertainment	28,725	1,71
	1,297,745	361,314
		=======

7. Administrative expenses (continued)

c) Other operating expenses

I d 1 cr		
In thousands of Leones	2020	2019
Electricity	150,000	140,000
Generator repairs	1,610	8,045
Generator fuel	21,692	11,986
Rent & rates	560,000	562,550
Vehicle fuel	116,926	90,115
Vehicle maintenance costs	458,308	337,900
Cost of newspapers, bid adverts etc.	22,936	7,293
Recruitment expenses	14,050	27,855
Human resources expenses	49,232	64,236
Office stationery	36,070	45,798
General office supplies	83,989	39,990
Telephone and other communication expenses	272,082	220,274
Entertainment and hospitality	49,412	52,174
Statutory audit fee	97,750	92,000
Subscriptions and donations	422,231	171,390
Vehicle license and registration	198,876	295,552
Other property Insurance	17,024	13,177
Staff medical overseas	, -	69,093
Local M&E Travel	732,089	600,195
Overseas travelling	58,773	676,889
Printing, newspaper, adverts, publications	56,946	36,297
Public relations	316,850	590,362
Security expenses	37,842	35,310
Cleaning costs	72,000	85,132
Networking and website hosting	-,555	3,450
Building repairs and maintenance	161,724	137,591
Legal retainership fees	100,000	50,000
Board secretary retainership fees	31,000	-
Computer running costs	209,696	63,975
Office furniture and equipment repairs	3,711	12,275
Staff training local	7,050	40,690
Staff training overseas	9,397	1,249,105
Examination fees and professional membership	- ,	1,219,103
subscription	9,366	7,678
Professional membership fees – International	171,865	29,762
Workshops & Conferences	2,556	88,300
Non capitalised expenditure	5,125	3,519
Balance carried forward	4,558,178	5,959,958
		======

- 7. Administrative expenses (continued)
- c) Other operating expenses (continued)

In thousands of Leones	2020	2019
Balance brought forward Other office expenses Christmas hamper Incentive/honorarium Depreciation Other expenses	4,558,178 412 126,302 - 603,907 31,619	5,959,958 497 78,412 1,000 574,362
	5,320,418	6,614,229
Total administrative expenses	14,641,150	14,323,644

Notes to the financial statements (continued)

8. Property and equipment

In thousands of Leones	Office equipment	Office furniture and fittings	Motor	IT equipment	Generator	Total
Cost Balance at 1 January 2020 Additions	240,681	495,585 71,112	2,766,263 540,149	1,427,863 232,718	91,995	5,022,387 852,779
Balance at 31 December 2020	249,481	566,697	3,306,412	1,660,581	91,995	5,875,166
Balance at 1 January 2019 Additions	214,442 26,239	447,285 48,300	1,828,220 938043	955,922	91,995	3,537,864
Balance at 31 December 2019	240,681	495,585	2,766,263	1,427,863	91,995	5,022,387

Notes to the financial statements (continued)

8. Property and equipment (continued)

In thousands of Leones Accumulated depreciation Release at 1 January 2020	Office equipment	Office furniture and fittings	Motor vehicles	IT equipment	Generator	Total
Charge for the year	25,499	52,601	312,562	204,046	9,199	603,907
Balance at 31 December 2020	205,928	298,160	2,170,579	1,142,827	71,298	3,888,792
Balance at 1 January 2019 Charge for the year	157,567 22,862	198,536 47,023	1,477,586	823,935 114,846	52,899 9,200	2,710,523
Balance at 31 December 2019 Carrying value	180,429	245,559	1,858,017	938,781	62,099	3,284,885
At 31 December 2020 At 31 December 2019	43,553	2 68,537	1,135,833	517,754	20,697	1,986,374

9. Receivables and prepayment

	In thousands of Leones	2020	2019
	Advance payment to SLRA contractors	114,777,259	114,777,259
	Receivable from OMCs	7,441,684	2,661,499
	Receivable from utility companies	238,520	238,520
	SLRTA receivable	95,118	1,820,437
	Fuel prepayment	34,635	10,472
	Advance payment to Beton Villa (as per MOU)	22,973,767	22,973,767
	Staff travel contingencies	5,675	37,026
	Prepayment for vehicle	144,000	37,020
		145,710,658	142,518,980
10.	Cash & cash equivalents		
	In thousands of Leones	2020	2019
	Bank of Sierra Leone	72,000	72,000
	Bank of Sierra Leone (Escrow a/c)	2,781	2,781
	Sierra Leone Commercial Bank	- · -	158,996
	Bank of Sierra Leone (Disbursement a/c)	24,632,722	3,810,031
	Cash-on-hand (Forex Cash in safe)	27,371	27,371
	Petty cash (imprest a/c)	184	10
		24,735,058	4,071,189

11. Payables

12.

In thousands of Leones	2020	2019
PAYE payable	11,552	113,295
NASSIT payable	41	41
WHT payable	134,364	5,262
BOD fees payable	17,222	12,575
Other payables	8,224,049	4,679,631
Provision for audit fees	97,750	92,000
SLRA contractors	90,126,079	90,323,084
Retention fees payable	8,448,533	8,448,533
Payable to district councils	2,200,656	2,200,656
	109,260,246	105,875,077
End of service benefits		
In thousands of Leones	2020	2019
Balance at 1 January	1,656,393	842,180
Service cost	750,601	731,101
Payments during the year	(258,591)	(408,898)
Balance at 31 December	1,656,393	1,164,383
		\$========

The end of service benefits due to staff was revised in the 2018 Finance Act, which necessitated the revision of the end of service benefit provision accordingly.

13 Loans and borrowings

In thousands of	Loan Amount	Rate (%)	Tenure (months)	Outstanding balance	Outstanding balance
Leones				2020	2019
Sierra Leone					
Commercial Bank	30,000,000	16	36	_ ~	5,360,867
Rokel Commercial					
Bank	15,000,000	16	36	-	3,075,870
Commerce and Mortgage Bank					
	25 000 000	16.7			
(Revolving loan)	35,000,000	16.5	60	9,155,228	18,603,357
	80,000,000			9,155,228	27.040.004
	=======			•	27,040,094
				=======	=======

13 Loans and borrowings (continued)

13a) Loans and borrowings due after one year

	In thousands of Leones	2020	2019
	Commerce and Mortgage Bank	-	7,246,298
		-	7,246,298
13b)	Loans and borrowings due within one year		
	In thousands of Leones	2020	2019
	Sierra Leone Commercial Bank Rokel Commercial Bank Commerce and Mortgage Bank	9,155,228	5,360,867 3,075,870 11,357,059
		9,155,228	19,793,796
14.	Accumulated fund		
	In thousands of Leones	2020	2019
	Balance at 1 January Surplus for the year	14,248,117 38,112,106	(2,449,719) 16,697,836
	Balance at 31 December	52,360,223	14,248,117

15. Net cash inflow from operating activities

In thousands of Leones	2020	2019
Operating surplus	38,112,106	16,697,836
Depreciation	603,907	574,362
Interest received and other income	(132,692)	(1,122,280)
Increase/ (decrease) in receivables	(3,191,678)	3,261,047
Increase)/ decrease in payables	3,385,169	(17,139,950)
Increase in end of service benefits	492,010	322,203
Net cash inflow from operating activities	39,268,822	2,593,218
		========

16. Related party transactions

As at 31 December 2020, total loans obtained from three commercial banks was Le 80 billion (Sierra Leone Commercial Bank, Rokel Commercial Bank, and Commerce and mortgage Bank). These institutions are largely owned by the Government of Sierra Leone.

17. Contingent Liabilities

There were no contingent liabilities at 31 December 2020. (31 December 2019: Nil)

18. Commitments

There were no commitments at the reporting date. (31 December 2019: Nil)

19. Events after the reporting date

No material events, favorable or unfavorable, which would have impacted upon the financial statements have been incurred between the reporting date and the date on which the financial statements were authorized for issue.