Road Maintenance Fund Administration (RMFA)

Financial statements for the year ended 31 December 2017

This report contains 21 pages Ref: S651/sm/emj

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General information

Board of Directors	•	Mr. Y. T. Sesay Madam Haja Kaday Sesay Mr. Edward Ganda Ing. Obafemi Davies Ing. Edward Victor Silma Revend J. Y. Conteh Ms. Virginia R. Kamara Mr. Buffy Bailor Mr. Abdul Kareem Kalokoh	 Chairman Director Director Director Director Director Director Director Member & CEO
Registered Office	:	Road Maintenance Fund Adm Maritime Building Government Wharf Freetown	inistration
Secretary	:	Foresees Consultants Ltd. 4 Liverpool Street Freetown	
Solicitor	:	Tanner Legal Advisory 1 st Floor, Red Lion Building 65 Siaka Stevens Street Freetown	
Bankers	:	Bank of Sierra Leone Siaka Stevens Street Freetown	
Auditor	:	Baker Tilly Sierra Leone Chartered Accountants Baker Tilly 37 Siaka Stevens Street Freetown	

Directors' responsibility statement

The Directors are responsible for the preparation and presentation of the financial statements, comprising the statement of financial position for the year ended 31 December 2017, and the statements of financial performance, changes in equity and cash flows for the year then ended and the notes to the financial statements, which include a summary of significant accounting policies and other explanatory notes in accordance with the International Public Sector Accounting Standards (IPSAS) Accruals, the Road Maintenance Fund Administration Act, and for such internal control as management determines is necessary to enable the preparation of financial statements that are free from material misstatement whether due to fraud or error.

Approval of the financial statements

The financial statements were approved by management on 24^{H} Mark ... 2020 and signed on its behalf by:

Director

Director



Baker Tilly SL Baker Tilly House 37 Siaka Stevens Street P.O Box 100 Sierra Leone Telephone +(232) 30-444-100

Independent Auditor's report to the Directors of Road Maintenance Fund Administration (RMFA)

Report on the Audit of the Financial Statements

Opinion

We have audited the financial statements of the Road Maintenance Fund Administration (RMFA), set out on pages 6 to 21 which comprise the statement of financial position as at 31 December 2017, and the statements of financial performance, changes in equity and cash flows for the year then ended and the notes to the financial report which include a summary of significant accounting policies.

In our opinion, the accompanying financial statements of the Road Maintenance Fund Administration (RMFA) give a true and fair view of the financial performance of the programme for the year ended 31 December 2017 in accordance with the International Public Sector Accounting Standards (IPSAS) Accruals and the Road Maintenance Fund Administration Act.

Basis for opinion

We conducted our audit in accordance with International Standards on Auditing (ISAs). Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are independent of the entity in accordance with the International Ethics Standards Board for Accountants' *Code of Ethics for Professional Accountants (IESBA Code)* together with the ethical requirements that are relevant to our audit of the financial statements in Sierra Leone, and we have fulfilled our other ethical responsibilities in accordance with these requirements and the IESBA Code. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

Other information

Management is responsible for the other information which we obtained prior to the date of this report. Other information does not include the financial statements and our auditor's report thereon.

Our opinion on the financial statements does not cover the other information and we do not express an audit opinion or any form of assurance conclusion thereon.

In connection with our audit of the financial statements, our responsibility is to read the other information and, in doing so, consider whether the other information is materially inconsistent with the financial statements or our knowledge obtained in the audit, or otherwise appears to be materially misstated. If, based on the work we have performed on the other information obtained prior to the date of this auditor's report, we conclude that there is a material misstatement of this other information, we are required to report that fact. We have nothing to report in this regard.

A Member Firm of the Baker Tilly Worldwide Network of Independent Accounting Firms Managing Partner: Derrick L Kawaley Partners: Isiaka A Balogun, Agnes N Sawyer

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Independent Auditor's report to the Directors of Road Maintenance Fund Administration (RMFA) (continued)

Responsibilities of Directors and those charged with governance for the financial statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with International Public Sector Accounting Standards (IPSAS) Accruals and the Road Maintenance Fund Administration (RMFA) Act, and for such internal control as the Directors determine is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's responsibilities for the audit of the financial statements

Our objectives are to obtain reasonable assurance about whether the financial report as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with international standards on auditing will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.

As part of an audit in accordance with international standards on auditing, we exercise professional judgment and maintain professional scepticism throughout the audit. We also:

- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for our opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control.
- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by those charged with governance.
- Conclude on the appropriateness of management' use of the going concern basis of accounting and based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the entity's ability to continue as a going concern. If we conclude that a material uncertainty exists, we are required to draw attention in our auditor's report to the related disclosures in the financial report or, if such disclosures are inadequate, to modify our opinion.

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Independent Auditor's report to the Directors of Road Maintenance Fund Administration (RMFA) (continued)

Our conclusions are based on the audit evidence obtained up to the date of our auditor's report. However, future events or conditions may cause the entity to cease to continue as a going concern.

- Evaluate the overall presentation, structure and content of the financial report, including the disclosures, and whether the financial report represent the underlying transactions and events in a manner that achieves fair presentation.
- Obtain sufficient appropriate audit evidence regarding the financial information of the business activities within the entity to express an opinion on the financial report. We are responsible for the direction, supervision and performance of the entity's audit. We remain solely responsible for our audit opinion.

We communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that we identify during our audit.

We also provide those charged with governance with a statement that we have complied with relevant ethical requirements regarding independence, and to communicate with them all relationships and other matters that may reasonably be thought to bear on our independence, and where applicable, related safeguards.

The Engagement Partner on the audit resulting in this independent auditor's report is Derrick Kawaley.

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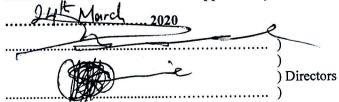
Chartered Accountants

Date: 26 7 [ARCH 2026

Statement of financial position at 31 December 2017

	-		
In thousands of Leones	Notes	2017	2016
Non-current assets			
Property and equipment	8	1,314,484	1,848,183
		1 21 4 40 4	1.040.102
		1,314,484	1,848,183
Current assets			·
Receivables	9	145,161,236	96,473,896
Cash and cash equivalents	10	4,468,760	3,861,587
	*		
		149,629,996	100,335,483
Total assets		150,944,480	102,183,666
Equity and liabilities			
Financed by			
Capital grant	14	10 -	315,000
Accumulated fund	15	(33,748,643)	(37,042,237)
Total equity		(33,748,643)	(36,727,237)
Non-current liabilities			
End of service benefit	12	2,062,176	1,584,079
Borrowings due after one year	13a	43,333,827	28,797,249
		45,396,003	30,381,328
Current liabilities			
Payables	11	117,296,011	102,782,836
Borrowings due within one year	13b	22,001,109	5,746,739
		139,297,120	108,529,575
Total liabilities		184,693,123	138,910,903
Total equity and liabilities		150,944,480	102,183,666
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These financial statements were approved by the Board of Directors on



The notes on pages 10 to 21 are an integral part of these financial statements.

Statement of financial performance for the ended 31 December 2017

In thousands of Leones	Notes	2017	2016
Operating income	4	114,166,893	93,111,069
Other operating income	5	346,292	149,027
Total income		114,513,185	93,260,096
Expenditure			
Road maintenance expenses	6	101,016,141	113,417,975
Administrative expenses	. 7	10,203,450	10,184,586
Total expenditure		111,219,591	123,602,561
Surplus/(deficit) for the year		3,293,594	(30,342,465)

These financial statements were approved by the Board of Directors on

24 Harch 2020

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) Directors

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The notes on pages 10 to 21 are an integral part of these financial statements

Accumulated fund

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Statement of changes in equity for the ended 31 December 2017

In thousands of Leones	
Balance as at 1 January 2016	(12,452,434)
Prior year adjustment	5,752,662
Deficit for the year	(30,342,465)
Balance at 31 December 2016	(37,042,237)
· · · · · ·	
Balance as at 1 January 2017	(37,042,237)
Surplus for the year	3,293,594
Balance at 31 December 2017	(33,748,643)

The notes on pages 10 to 21 are an integral part of these financial statements

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4,468,760

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1710			UL.	Cash	110	110

for the year ended 31 December 2017

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In thousands of Leones	Notes	2017	2016
Net cash inflow from operating activities	16	(30,081,005)	(35,592,843)
		5 	
Cash flow from investing activities Payments to acquire property and equipment	8	(134,062)	306,484
Interest received & other income	5	31,292	149,027
Net cash flow from investing activities		(102,770)	455,511
Cash flow from financing activities			-
Loans and borrowings	13	30,790,948	34,543,988
Net cash flow from financing activities		30,790,948	34,543,988

Net increase in cash and cash equivalent Balance at 1 January

Cash and cash equivalent at 31 December 2017

The notes on pages 10 to 21 are an integral part of these financial statements.

Notes to the financial statements

1. Reporting entity

The Road Maintenance Fund Administration was established through the Road Maintenance Fund Administration Act, for financing the maintenance of the core road network and to provide for other related matters.

2. Basis of accounting

3. Significant accounting policies

The principal accounting policies applied in the preparation of these financial statements are set out below. The policies have been consistently applied unless otherwise stated.

3.1 Borrowing costs

All of the costs incurred in connection with borrowing are treated as expenses in the period in which they are incurred.

3.2 Cash, investments and other financial assets

Cash and cash equivalents include cash in hand, deposits held at call with banks.

3.3 Expense recognition

Expenses are recognized as goods are received and services delivered.

3.4 Financial risks

The Administration does not have significant exposure to foreign currency risk as its revenue and expenses are most times in its functional currency which is the Leones.

The Administration does not have significant exposure to liquidity risk as it has substantial unrestricted cash resources which are replenished from the results of its operations

The Administration is to exposed to the risk of interest rates risk as its road maintenance expenditure is partly financed by loan. The Administration does not use financial instruments to hedge interest rate risk.

The Administration's accounts receivable is almost exclusively from Oil Marketing Companies (OCM), and therefore risks related to credit are considered minimal. No allowance has been established against the asset value of accounts receivable to reflect receivables for which payment is not anticipated in the short-term.

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Notes to the financial statements (continued)

3.5 Foreign currency transactions

The functional currency of the Administration is the Sierra Leone Leones and these financial statements are presented in that currency. All transactions occurring in other currencies are translated into Sierra Leone Leones using the Central Bank (Bank of Sierra Leone) mid exchange rates which represent those prevailing at the date of the transactions. Both realized and unrealized gains and losses resulting from the settlement of such transactions and from the translation at the reporting date of assets and liabilities denominated in currencies other than RMFA's functional currency are recognized in the Statement of Financial Performance.

3.6 Property and equipment

Property and equipment are valued at cost less accumulated depreciation and impairment. Property and equipment are recognized as an asset if it has a cost of Le 500,000 or more per unit.

Subsequent costs of major renovations and improvements to fixed assets that increase or extend the future economic benefits or service potential are valued at cost. Gains and losses on disposal are determined by comparing the proceeds with the carrying amount of the asset and are included in the Statement of Financial Performance.

Depreciation is charged so as to write off the full cost of fixed assets over their estimated useful lives using the straight-line method. Where fixed assets are only in use for part of the year (due to acquisition, disposal or retirement during the year), depreciation is charged only for the months during which the asset was in use. The following useful lives are applied to the different classes of fixed assets:

Office equipment	20%
Office furniture & fittings	10%
Motor vehicles	25%
Computer equipment	25%
Generator	10%

3.7 Provisions

Provisions are recognized when the Administration has a legal or constructive obligation as a result of a past event, whereby it is probable that an outflow of resources will be required to settle the obligation and where a reliable estimate of the amount of the obligation can be made.

3.8 Receivables

Receivables from Oil Marketing Companies and Utility Companies and Sierra Leone Road Safety Authority for vehicle registration and license fees are measured at the fair value of the consideration received or receivable for fuel. No provision for bad debt is made as the debts are highly recoverable. Over the years, the default rate is very low.

Notes to the financial statements (continued)

3.9 Revenue Recognition

a) Operating income

Operating Income represents receipts from Oil Marketing companies by way of fuel levies and registration & licensing fees from Sierra Leone Road Safety Authority (formerly Sierra Leone Road Transport Authority).

b) Other operating income

This represents income from investments arising from short term placement of funds. It also includes income from utility companies for the reinstatement of excavated roads, and any other income not included under operating income.

Use of estimates 3.10

The financial statements necessarily include amounts based on estimates and assumptions by management. Estimates include, but are not limited to: defined benefit plan accrued charges and the degree of impairment of fixed assets. Actual results could differ from these estimates. Changes in estimates are reflected in the period in which they become known.

4.	Operating income		
	In thousands of Leones	2017	2016
	Fuel Levy	111,454,709	93,111,069
	Sierra Leone Road Transport Authority	2,712,184	149,027
		114,166,893	93,260,096
5.	Other operating income	2017	2016
	In thousands of Leones		
	Investment Income	11,008	· 8,977
	Income from Utility Companies	9,067	54,977
	Other income	11,217	85,073
	Grant income	315,000	• •
		346,292	149,027

Notes to the financial statements (continued)

6.	Road maintenance expenses In thousands of Leones	2017	2016
	Direct payments to SLRA	735,011	2,626,939
	Indirect costs - SLRA contractors	67,566,208	72,451,747
	SLRA operational expenses	235,140	-
	Freetown City Council	9,764,754	7,645,843
	District Councils	6,425,871	8,541,495
	Other road maintenance expenses	5,450,637	21,132,892
	Interest on (Road Maintenance)		
	Borrowing	10,838,520	1,019,059
		101,016,141	113,417,975
7.	Administrative expenses	>x x x x	
	In thousands of Leones	2017	2016
a)	Staff costs		
	Gross salaries & allowances	3,097,539	3,005,120
	Employers' 10% NASSIT	309,754	297,973
	Use of vehicle by directors	-	1,609
	Leave allowances	252,349	291,691
	Fuel Allocation	165,012	95,441
	Phone card top-up	60,100	59,273
	Casual & contract staff	4,896	55,545
	End of service benefits	478,097	587,206
	Medical	102,719	160,963
	Staff Annual Bonus	257,769	257,938
	Overtime (Drivers & Office Assistants only)	-	243
	Uniforms & other staff costs	9,404	9,035
	Staff Rent Allowance	517,954	500,193
	Other Salary Allowances	105,158	99,185
		5,360,751	5,421,415
b)	Board of Directors costs		
	Fess & allowance	525,361	626,356
	Sitting fees	43,850	52,000
	Entertainment	8,665 204,391	9,149 27,309
	Travel	204,391	27,509
		782,267	714,814

Notes to the financial statements (continued)

7. Administrative expenses (continued)

c) Other operating expenses

In thousands of Leones	2017	2016
Electricity	119,000	91,000
Generator repairs	5,590	2,158
Generator fuel	15,834	10,541
Rent & rates	383,250	383,250
Vehicle fuel	29,052	22,585
Vehicle maintenance costs	162,729	95,341
Cost of newspapers, bid adverts etc.	16,838	1,131
Recruitment expenses	25,748	9,600
Human resources expenses	19,664	29,333
Office stationery	24,535	58,633
General office supplies	39,849	33,414
Telephone and other communication		140.074
Expenses	228,573	149,074
Entertainment and hospitality	27,285	16,820
Statutory audit fee	65,000	60,225
Internal audit fee	40,000	38,325
Subscriptions and donations	57,475	106,678
Vehicle license and registration	93,304	77,322
Other property Insurance	20,953	8,381
Staff medical overseas	68,303	93,645
Local M&E Travel	264,588	113,929
Overseas travelling	215,168	376,624
Printing, newspaper, adverts, publications	7,992	13,967
Public relations	53,200	183,638
Security expenses	55,918	32,500
Cleaning costs	86,131	55,258
Networking and website hosting	45	13,643
Building repairs and maintenance	58,585	32,375
Consultancies and other professional fees	-	-
Legal retainership fees	110,000	88,000
Board secretary retainership fees	74,090	66,539
IFMIS service retainership	30,000	-
Computer running costs	24,160	24,868
Bank charges	399,125	464,282
Office furniture and equipment repairs	16,309	14,643
Staff training local	19,673	1,500
Staff training overseas	415,260	417,455

Notes to the financial statements (continued)

7.	Administrative expenses (continued)	·	.4
c)	Other operating expenses (continued)		
	In thousands of Leones	2017	2016
	Examination fees and professional membership subs Professional membership fees -	4,800	2,520
	International	27,396	23,377
	Non capitalised expenditure	2,725	2,030
	Loss on sale of fixed assets	-	37,111
	Other office expenses	6,508	5,212
	Transportation	20	315
	Christmas hamper	77,996	48,286
	Depreciation	667,761	742,829
		4,060,432	4,048,357
	Total Administrative expenses	10,203,450	10,184,586

Notes to the financial statements (continued)

8. Property and Equipment

Total	3,244,883 134,062	3,378,945	2,001,110 1,681,783 (460,010) 22,000	3,244,883
Generator	91,995 -	91,995	91,995 - -	91,995
JT equipment	796,504 104,917	901,421	577,109 219,395 -	796,504
Motor vehicles	1,828,220 -	1,828,220	924,299 1,341,931 (460,010) 22,000	1,828,220
Office furniture and fittings	352,295 21,965	374,260	302,757 49,538 -	352,295
Office equipment	175,869 7,180	183,049	104,950 70,919 -	175,869
				e en el
In thousands of Leones	Cost Balance at 1 January 2017 Additions	Balance at 31 December 2017	Balance at 1 January 2016 Additions Disposals Adjustments	Balance at 31 December 2016

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Notes to the financial statements (continued)

8. Property and equipment (continued)

Property and equipment (commucu)		Office				
In thousands of Leones	Office equipment	furniture and fittings	Motor vehicles	I.I equipment	Generator	Total
Accumulated depreciation						
Balance at 1 January 2017 Charge for the year	94,981 31,886	120,296 36,583	703,297 401,056	443,627 189,036	34,499 9,200	1,396,700 667,761
Balance at 31 December 2017	126,867	156,879	1,104,353	632,663	43,699	2,064,461
Balance at 1 January 2016 Charge for the year Disposals Adjustments	60,151 34,038 -	86,323 34,074 -	402,623 493,777 (422,899) 229,796	275,691 171,741 - (3,805)	25,299 9,200 -	850,087 742,830 (422,899) 226,682
Balance at 31 December 2016	94,981	120,296	703,297	443,627	34,499	1,396,700
Carrying value at 31 December 2016	80,888	231,999	1,124,923	352,877	57,496	1,848,183
Carrying value at 31 December 2017	56,182	217,381	723,867	268,758	48,296	1,314,484

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Notes to the financial statements (continued)

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	In thousands of Leones	2017	2016
	Advance payment to SLRA contractors	115,467,185	68,723,816
	Receivable from OMCs	6,283,185	3,401,331
	Receivable from utility companies	238,520	238,520
	SLRTA receivable	168,519	1,125,475
	Fuel prepayment	1,938	8,046
	Advance payment to Beton Villa (as per MOU)	22,973,767	22,973,767
	Staff travel contingencies	28,122	· · · -
	Staff advances	-	2,941
		145,161,236	96,473,896
10.	Cash & cash equivalents	2017	2016
	In thousands of Leones	2017	2010
	Bank of Sierra Leone	1,421,660	786,383
	Union Trust Bank (Admin a/c)	483	457,668
	Union Trust Bank (Maint. a/c)	8,294	74,687
	Zenith Bank Salaries Account	795,697	1,218,888
	Zenith Bank End-of-Service Account	-	1,231,250
	Rokel Commercial Bank (EOS) a/c	2,065,965	-
	Bank of Sierra Leone (Escrow a/c)	2,781	84,929
	Sierra Leone Commercial Bank Ltd.	158,996	-
	Rokel Commercial Bank S.L. Ltd.	5,224	-
	Forex Account	8,931	7,771
	Cash Imprest	729	- 11
		4,468,760	3,861,587

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Notes to the financial statements (continued)

11. Payables

12.

13

Mortgage Bank

(revolving loan)

In thousands of Leon	es			2017	2016
PAYE payable				· .	170,302
NASSIT payable				-	38,691
WHT payable				2,223,115	2,133,346
BOD fees payable				12,575	12,575
SLRA O/S Contracto	ors			-	-
Other payables				8,685,213	462,778
National petroleum				2,367,003	-
Provision for audit for	ees	2		136,077	148,031
SLRA contractors				92,075,623	93,173,103
Retention fees payab	ole			7,940,643	6,557,811
Payable to district co				3,855,762	86,199
				117,296,011	102,782,836
End of service bene	efits				
In thousands of Leon	nes			2017	2016
Balance at 1 January	z			1,584,079	996,873
Service cost	1			478,097	587,206
Balance at 31 Dece	mber			2,062,176	1,584,079
Loans and borrow	wings				
	Loan	Rate	Tenure		
	Amount	(%)	(months)	2017	2016
In thousands of					
Leones					
Sierra Leone Commercial Bank	30,000,000	16	36	23,655,964	• –
Rokel	50,000,000	10	50		
Commercial Bank Commerce and	15,000,000	16	36	11,891,682	-

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29,787,290

65,334,936

34,543,988

34,543,988

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Notes to the financial statements (continued)

13a)	Loans and borrowings due after one year		
	In thousands of Leones	2017	2016
	Sierra Leone Commercial Bank Rokel Commercial Bank commerce and Mortgage Bank	14,125,949 7,126,675 22,081,203	- 28,797,249
		43,333,827	28,797,249
13b)	Loans and borrowings due within one year	x x	
	In thousands of Leones	2017	2016
	Sierra Leone Commercial Bank Rokel Commercial Bank commerce and Mortgage Bank	9,530,015 4,765,007 7,706,087	- - 5,746,739
		22,001,109	5,746,739
14.	Capital grant		
	In thousands of Leones	2017	2016
	Ministry of Finance - AG Department	-	315,000
		»	315,000
15.	Accumulated fund		
	In thousands of Leones	2017	2016
	Balance b/f Prior Year adjustment Surplus / (deficit)	(37,042,237) - 3,293,594	(12,452,434) 5,752,662 (30,342,465)
		(33,748,643)	(37,042,237)

Notes to the financial statements (continued)

16. Net cash inflow from operating activities

In thousands of Leones	2017	2016
Operating surplus/(deficit)	3,293,594	(30,342,465)
Depreciation	667,761	742,829
Interest received	(346,292)	(149,027)
Loss on sale of fixed assets Prior year adjustment not involving	-	37,111
cash movement	-	5,752,662
Assets adjustments	-	226,682
Increase in receivables	(48,687,340)	(11,704,896)
Increase in payables	14,513,175	(742,945)
Increase in end of service benefits	478,097	587,206
Net cash (outflow)/inflow from		
operating activities	(30,081,005)	(35,592,843)
		8 C

17. Related party transactions

For the period ended 31 December 2017, RMFA obtained an additional Le 80billion loan from two commercial banks (Sierra Leone Commercial Bank & Rokel Commercial Bank) both institutions largely owned by the Government of SL. As at 31 December 2017 total loans obtained was Le 80 billion.

18. Contingent liabilities

There were no contingent liabilities at 31 December 2017. (31 December 2016: Nil)

19. Commitments

There were no commitments at the reporting date. (31 December 2016: Nil)

20. Events after the reporting date

No material events, favorable or unfavorable, which would have impacted upon the statements have been incurred between the reporting date and the date on which the financial statements were authorized for issue.

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